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In August 1952 the Shantung Government recruited 15,000 laborers from various haien in eastern Shantung to work on a military construction project in the Ch'angshan (120-44, 37-57) Islands. The Soviet Naval Advisory Group in Tsingtao assigned five Soviet engineers to supervise the construction. The Tsingtao municipal government's Liaison Bureau made arrangements in early September to provide these engineers with transportation and interpreters.

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